

AMENDED IN ASSEMBLY SEPTEMBER 6, 2013

AMENDED IN ASSEMBLY AUGUST 6, 2013

AMENDED IN SENATE APRIL 15, 2013

AMENDED IN SENATE APRIL 1, 2013

SENATE BILL

No. 655

Introduced by Senator Wright

February 22, 2013

An act to amend Section 12965 of, and to add Section 12940.5 to, the Government Code, relating to employment.

LEGISLATIVE COUNSEL'S DIGEST

SB 655, as amended, Wright. Fair Employment and Housing Act: unlawful practices.

Existing law, the California Fair Employment and Housing Act, protects and safeguards the right and opportunity of all persons to seek, obtain, and hold employment, participate in a labor organization, and participate in employment training or apprenticeship programs without discrimination or abridgment on account of race, religious creed, color, national origin, ancestry, physical disability, mental disability, medical condition, genetic information, marital status, sex, gender, gender identity, gender expression, age, or sexual orientation. Existing law authorizes a person claiming to be aggrieved by an alleged unlawful practice under these provisions to file a complaint with the Department of Fair Employment and Housing and authorizes the department to bring a civil action on the behalf of the person in the case of a failure to eliminate an unlawful practice under these provisions.

This bill would provide that, in a claim of discrimination or retaliation under these provisions, the person claiming to have been aggrieved

shall prevail if he or she has proven that a protected characteristic or activity was a substantial motivating factor, as defined, in the employment action or decision. If an employer pleads and proves that it would have made the same employment action or decision at the same time, without considering the protected characteristic or activity, the remedies available to the employee would be limited as specified. ~~If In addition, if an employer fails to prove~~ *pleads and proves* that it would have made the same employment action or decision at the same time without considering the protected characteristic or activity, the bill would authorize ~~noneconomic damages, injunctive relief, relief~~ and attorney's and expert's fees against the employer and would require a specified civil penalty to be paid by that employer to the employee.

Vote: majority. Appropriation: no. Fiscal committee: no.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 12940.5 is added to the Government
2 Code, to read:
3 12940.5. (a) For purposes of a claim of discrimination or
4 retaliation under this article, the person claiming to be aggrieved
5 shall prevail if he or she has proven to the trier of fact that the
6 protected characteristic or activity was a substantial motivating
7 factor in the employment action or decision.
8 (b) For purposes of this section, "substantial motivating factor"
9 means a factor that ~~actually~~ contributed to the employment action
10 or decision. It ~~must~~ *shall* be more than a remote or trivial factor,
11 but need not be the only or main cause of the employment action
12 or decision. Evidence that the person claiming to be aggrieved had
13 a protected characteristic at the time of the employment action or
14 decision is not, by itself, sufficient proof that the protected
15 characteristic was a substantial motivating factor.
16 (c) ~~If Once an individual proves a claim of discrimination or~~
17 *retaliation under this article, if* an employer pleads and proves
18 that it would have made the same employment action or decision
19 at the same time without considering the protected characteristic
20 or activity, the remedies available to the employee shall be limited
21 to the remedies provided in paragraph (2) of subdivision (b) of
22 Section 12965.

1 SEC. 2. Section 12965 of the Government Code is amended
2 to read:

3 12965. (a) In the case of failure to eliminate an unlawful
4 practice under this part through conference, conciliation, mediation,
5 or persuasion, or in advance thereof if circumstances warrant, the
6 director in his or her discretion may bring a civil action in the name
7 of the department on behalf of the person claiming to be aggrieved.
8 Prior to filing a civil action, the department shall require all parties
9 to participate in mandatory dispute resolution in the department's
10 internal dispute resolution division free of charge to the parties in
11 an effort to resolve the dispute without litigation. In any civil
12 action, the person claiming to be aggrieved shall be the real party
13 in interest and shall have the right to participate as a party and be
14 represented by his or her own counsel. The civil action shall be
15 brought in any county in which unlawful practices are alleged to
16 have been committed, in the county in which records relevant to
17 the alleged unlawful practices are maintained and administered,
18 or in the county in which the person claiming to be aggrieved
19 would have worked or would have had access to public
20 accommodation, but for the alleged unlawful practices. If the
21 defendant is not found in any of these counties, the action may be
22 brought within the county of the defendant's residence or principal
23 office.

24 For any complaint treated by the director as a group or class
25 complaint for purposes of investigation, conciliation, mediation,
26 or civil action pursuant to Section 12961, a civil action shall be
27 brought, if at all, within two years after the filing of the complaint.
28 For any complaint alleging a violation of Section 51.7 of the Civil
29 Code, a civil action shall be brought, if at all, within two years
30 after the filing of the complaint. For all other complaints, a civil
31 action shall be brought, if at all, within one year after the filing of
32 a complaint. If the director determines, pursuant to Section 12961,
33 that a complaint investigated as a group or class complaint under
34 Section 12961 is to be treated as a group or class complaint for
35 purposes of conciliation, mediation, or civil action as well, that
36 determination shall be made and shall be communicated in writing
37 within one year after the filing of the complaint to each person,
38 employer, labor organization, employment agency, or public entity
39 alleged in the complaint to have committed an unlawful practice.

(b) (1) If a civil action is not brought by the department within 150 days after the filing of a complaint, or if the department earlier determines that no civil action will be brought, the department shall promptly notify, in writing, the person claiming to be aggrieved that the department shall issue, on his or her request, the right-to-sue notice. This notice shall indicate that the person claiming to be aggrieved may bring a civil action under this part against the person, employer, labor organization, or employment agency named in the verified complaint within one year from the date of that notice. If the person claiming to be aggrieved does not request a right-to-sue notice, the department shall issue the notice upon completion of its investigation, and not later than one year after the filing of the complaint. A city, county, or district attorney in a location having an enforcement unit established on or before March 1, 1991, pursuant to a local ordinance enacted for the purpose of prosecuting HIV/AIDS discrimination claims, acting on behalf of any person claiming to be aggrieved due to HIV/AIDS discrimination, may also bring a civil action under this part against the person, employer, labor organization, or employment agency named in the notice. The superior courts of the State of California shall have jurisdiction of those actions, and the aggrieved person may file in these courts. An action may be brought in any county in the state in which the unlawful practice is alleged to have been committed, in the county in which the records relevant to the practice are maintained and administered, or in the county in which the aggrieved person would have worked or would have had access to the public accommodation but for the alleged unlawful practice, but if the defendant is not found within any of these counties, an action may be brought within the county of the defendant's residence or principal office. A copy of any complaint filed pursuant to this part shall be served on the principal offices of the department. The remedy for failure to send a copy of a complaint is an order to do so. Those actions may not be filed as class actions or may not be maintained as class actions by the person or persons claiming to be aggrieved where those persons have filed a civil class action in the federal courts alleging a comparable claim of employment discrimination against the same defendant or defendants.

(2) In a civil action brought pursuant to this subdivision, if, under subdivision (c) of Section 12940.5, *an individual proves a*

claim of discrimination or retaliation under this article, but an employer pleads and proves that it would have made the same employment action or decision at the same time without considering the protected characteristic or activity, the employee shall not be entitled to reinstatement, back pay, compensatory damages, or declaratory relief. The employee may recover noneconomic damages caused by the adverse action injunctive relief and attorney's fees and costs, including expert witness fees, pursuant to paragraph (1) subdivision (d). The court shall also grant, in addition to any other available remedy, grant a statutory penalty of fifteen up to twenty-five thousand dollars (\$15,000) (\$25,000) to be awarded directly to the employee. A court may also grant injunctive relief commensurate to the nature and scope of the violation. This paragraph shall not affect the rights and remedies provided under this section if an employer fails to plead and prove that it would have made the same employment action or decision at the same time without considering the protected characteristic or activity.

(c) A court may grant as relief in any action filed pursuant to subdivision (a) any relief a court is empowered to grant in a civil action brought pursuant to paragraph (1) of subdivision (b), in addition to any other relief that, in the judgment of the court, will effectuate the purpose of this part. This relief may include a requirement that the employer conduct training for all employees, supervisors, and management on the requirements of this part, the rights and remedies of those who allege a violation of this part, and the employer's internal grievance procedures. In addition, in order to vindicate the purposes and policies of this part, a court may assess against the defendant, if the civil complaint or amended civil complaint so prays, a civil penalty of up to twenty-five thousand dollars (\$25,000) to be awarded to a person denied any right provided for by Section 51.7 of the Civil Code, as an unlawful practice prohibited under this part.

(d) In a civil action brought under this section, the court may award to the prevailing party, including the department, reasonable attorney's fees and costs, including expert witness fees.

(e) (1) Notwithstanding subdivision (b), the one-year statute of limitations, commencing from the date of the right-to-sue notice by the Department of Fair Employment and Housing, to the person

1 claiming to be aggrieved, shall be tolled when all of the following
2 requirements have been met:

3 (A) A charge of discrimination or harassment is timely filed
4 concurrently with the Equal Employment Opportunity Commission
5 and the Department of Fair Employment and Housing.

6 (B) The investigation of the charge is deferred by the
7 Department of Fair Employment and Housing to the Equal
8 Employment Opportunity Commission.

9 (C) A right-to-sue notice is issued to the person claiming to be
10 aggrieved upon deferral of the charge by the Department of Fair
11 Employment and Housing to the Equal Employment Opportunity
12 Commission.

13 (2) The time for commencing an action for which the statute of
14 limitations is tolled under paragraph (1) expires when the federal
15 right-to-sue period to commence a civil action expires, or one year
16 from the date of the right-to-sue notice by the Department of Fair
17 Employment and Housing, whichever is later.

18 (3) This subdivision is intended to codify the holding in *Downs*
19 *v. Department of Water and Power of City of Los Angeles* (1997)
20 58 Cal.App.4th 1093.

21 (f) (1) Notwithstanding subdivision (b), the one-year statute of
22 limitations, commencing from the date of the right-to-sue notice
23 by the Department of Fair Employment and Housing, to the person
24 claiming to be aggrieved, shall be tolled when all of the following
25 requirements have been met:

26 (A) A charge of discrimination or harassment is timely filed
27 concurrently with the Equal Employment Opportunity Commission
28 and the Department of Fair Employment and Housing.

29 (B) The investigation of the charge is deferred by the Equal
30 Employment Opportunity Commission to the Department of Fair
31 Employment and Housing.

32 (C) After investigation and determination by the Department
33 of Fair Employment and Housing, the Equal Employment
34 Opportunity Commission agrees to perform a substantial weight
35 review of the determination of the department or conducts its own
36 investigation of the claim filed by the aggrieved person.

37 (2) The time for commencing an action for which the statute of
38 limitations is tolled under paragraph (1) shall expire when the
39 federal right-to-sue period to commence a civil action expires, or

- 1 one year from the date of the right-to-sue notice by the Department
- 2 of Fair Employment and Housing, whichever is later.

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